
FINANCIAL STATEMENT with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2017

TABLE OF CONTENTS

<u>Pa</u>	<u>ige</u>
ndependent Auditor's Report	1
FINANCIAL SECTION	
statement 1 Summary Statement of Receipts, Expenditures and Unencumbered Cash	4
lotes to the Financial Statement	5
REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION	
Schedule 1 Summary of Expenditures – Actual and Budget1	3
schedule 2 Schedule of Receipts and Expenditures	
2-1 General Fund1	4
SPECIAL PURPOSE FUNDS	
2-2 Road and Bridge Fund 1 2-3 Noxious Weed Fund 1 2-4 Employee Benefits Fund 1 2-5 Health Fund 2 2-6 Hospital Maintenance Fund 2 2-7 Special Drug and Alcohol Fund 2 2-8 Special Parks and Recreation Fund 2 2-9 Noxious Weed Capital Outlay Fund 2 2-10 Edwards County 911 Fund 2 2-11 Non-Budgeted Special Purpose Funds 2	8 9 0 1 2 3 4 5
BUSINESS FUND	
2-12 Risk Management Reserve2	8
AGENCY FUNDS	
Schedule 3 Summary of Receipts and Disbursements2	9

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners County of Edwards, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash of Edwards County, Kansas, as of and for the year ended December 31, 2017, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note A; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note A, the financial statement is prepared by the County on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Edwards County, Kansas as of December 31, 2017, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balances of Edwards County, Kansas as of December 31, 2017, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting* Guide described in Note A.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash (basic financial statement) as a whole. The summary of regulatory basis expenditures – actual and budget, individual fund schedules of regulatory basis receipts and expenditures, and summary of regulatory basis receipts and disbursements - agency funds (Schedules 1, 2, and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note A.

Supplementary Information (Continued)

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of Edwards County, Kansas as of and for the year ended December 31, 2016 (not presented herein), and have issued our report thereon dated September 14, 2017, which contained an unmodified opinion on the basic financial statement. The 2016 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the website of the Department of Administration following at https://www.admin.ks.gov/offices/chief-financial-officer/municipal-services. The 2016 actual column (2016 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures for the year ended December 31, 2017 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2016 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2016 basic financial statement. The 2016 comparative information was subjected to the auditing procedures applied in the audit of the 2016 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2016 basic financial statement or to the 2016 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2016 comparative information is fairly stated in all material respects in relation to the 2016 basic financial statement as a whole, on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

October 10, 2018

SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH REGULATORY BASIS

For the Year Ended December 31, 2017

<u>Funds</u>	Beginning unencumbered cash balance	encumbered canceled	
General fund	\$ 254,329	\$ -	\$ 2,369,984
Special purpose funds:			
Road and bridge	78,022	-	1,213,061
Noxious weed	10,526	-	85,628
Employee benefits	237,599	-	1,031,779
Health	54,782	-	170,281
Hospital maintenance	5,206	-	401,105
Special drug and alcohol	2,253	-	4,411
Special parks and recreation	10,065	-	589
Noxious weed capital outlay	41,635	-	15,000
Edwards County 911	154,777	-	50,683
Non-budgeted special purpose funds:	,		,
Economic development	-	-	40,000
Lef and diversion	32,073	-	29,237
Special law enforcement	10,019	_	49,629
Micro-loan	16,103	-	5,599
Special highway improvement	124,531	-	169,375
Special machinery	359,434	_	44,931
Multi-year capital improvement	395,313	_	301,605
Equipment reserve	596,200	-	192,889
Retainage contracts	625	_	1,799
Deeds technology	21,812	_	6,060
Concealed carry handgun	4,980	_	163
Emergency preparedness	1,251	_	9,837
Offender registration	5,460	_	1,440
Clerks technology	3,663	_	1,508
Treasurer technology	3,663	_	1,508
Prosecutor's training and assistance	3,239	_	1,331
Special motor vehicle	17,022		30,598
Total special purpose funds	2,190,253		3,860,046
Business fund:			
Risk management reserve	381,277		775,160
Total reporting entity - excluding agency funds	\$ 2,825,859	\$ -	\$ 7,005,190

Composition of cash balance:

Cash on hand
Operating checking accounts
Interest bearing checking accounts
Certificates of deposit

Total cash Agency funds

Total reporting entity - excluding agency funds

The notes to the financial statement are an integral part of this statement.

STATEMENT 1

Expenditures	Ending unencumbered cash balance	Add encumbrances and accounts payable	Ending cash balance
\$ 2,367,781	\$ 256,532	\$ 55,555	\$ 312,087
1,071,558 76,203 1,051,673 190,690 400,000 4,629 10,454 7,700 46,180	219,525 19,951 217,705 34,373 6,311 2,035 200 48,935 159,280	16,682 - 10,398 - - - - -	236,207 19,951 228,103 34,373 6,311 2,035 200 48,935 159,280
40,000 1,684 - 454 224,976 237,721 283,546 75,917 1,510 153 - 162 500 - 693 36,369	59,626 59,648 21,248 68,930 166,644 413,372 713,172 914 27,719 5,143 10,926 6,400 5,171 5,171 3,877 11,251	- - - - - - - - - - - - - -	59,626 59,648 21,248 68,930 166,644 413,372 713,172 914 27,719 5,143 10,926 6,400 5,171 5,171 3,877 11,251
3,762,772	2,287,527	27,080	2,314,607
777,396 \$ 6,907,949	379,041 \$ 2,923,100	\$ 82,635	379,041 \$ 3,005,735
			\$ 25,624 7,639,784 243,827 1,143,000 9,052,235 (6,046,500) \$ 3,005,735

NOTES TO THE FINANCIAL STATEMENT

December 31, 2017

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statement is presented to assist in understanding the County's financial statement. The financial statement, notes, and schedules are the representations of the County's management, which is responsible for their integrity and objectivity.

1. Municipal Financial Reporting Entity

Edwards County, Kansas, is a municipal corporation governed by an elected three-member commission. This regulatory financial statement does not include the following related municipal entities. A related municipal entity is an entity established to benefit the County and/or its constituents.

Edwards County Hospital. The members of the governing board of the Hospital are appointed by the County Commissioners. Although the County Commissioners do not have the authority to modify or approve the Hospital's operating budget, the Hospital is fiscally dependent on the County because the County provides substantial support.

Edwards County Extension Council. The Extension Council has an elected board for its governing body. The County can impose its will on the Council because it has the ability to modify or approve the operating budget of the Council. Because the Council receives substantial financial support from the County, it is fiscally dependent on the County, although it receives some other support.

Edwards County Historical Society. The Historical Society's governing body members are appointed by the County Commissioners. The Society is fiscally dependent upon the County because the operating budget is approved by the County Commissioners and the County provides substantial financial support to the Society.

Edwards County Fair Board. The Fair Board is fiscally dependent upon the County because the County provides substantial financial support.

2. Basis of Presentation – Fund Accounting

The accounts of the County are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the County for the year ended December 31, 2017:

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Basis of Presentation – Fund Accounting (Continued)

REGULATORY BASIS FUND TYPES

<u>General fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose funds</u> – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Business fund</u> – funds financed in whole or part by fees charged to users for goods and services (i.e. enterprise and internal service funds, etc.).

<u>Agency funds</u> – funds used to report assets held by the municipal reporting entity in a purely custodial capacity (i.e. payroll clearing fund, tax collection accounts, etc.).

3. Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows other than those mentioned above.

The County has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the regulatory basis of accounting.

4. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund and special purpose funds (unless specifically exempted by statute). Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Budgetary Information (Continued)

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for agency funds, the business fund, and the following special purpose funds:

Economic Development
Lef and Diversion
Special Law Enforcement
Micro-Loan
Special Highway Improvement
Special Machinery
Multi-Year Capital Improvement
Equipment Reserve
Retainage Contracts

Deeds Technology
Concealed Carry Handgun
Emergency Preparedness
Offender Registration
Clerks Technology
Treasurer Technology
Prosecutor's Training and Assistance
Special Motor Vehicle

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

B. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds to have a main or branch bank in the County, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices.

B. DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2017.

At December 31, 2017 the County's carrying amount of deposits, including certificates of deposit, was \$9,026,611 and the bank balance was \$9,093,331. Of the bank balance, \$5,192,825 was covered by federal depository insurance, and \$3,900,506 was collateralized with securities held by the pledging financial institution's agents in the County's name.

C. LONG-TERM DEBT

Changes in long-term liabilities for the County for the year ended December 31, 2017, were as follows:

<u>lssue</u>	Balance beginning of year	Additions/ net change	Reductions	Balance end of year	Interest paid
Capital leases: 2007 D6 Caterpillar Dozer Issued November 17, 2012 In the amount of \$190,816 At 3.2% interest					
Maturing October 12, 2017	<u>\$ 40,606</u>	<u>\$</u>	<u>\$ 40,606</u>	<u>\$</u> _	<u>\$ 1,299</u>

D. INTERFUND TRANSACTIONS

Operating transfers were as follows:

<u>From</u>	<u>To</u>	<u>Amount</u>	Regulatory <u>authority</u>
General General General Oil and Gas Depletion Special Motor Vehicle Road and Bridge Road and Bridge Noxious Weed	Multi-year Capital Improvement Equipment Reserve Economic Development Multi-year Capital Improvement General Special Highway Improvement Special Machinery Noxious Weed Capital Outlay	\$ 125,000 192,272 40,000 176,605 17,022 10,000 10,000 15,000	K.S.A. 19-120 K.S.A. 19-119 K.S.A. 79-1946 K.S.A. 19-120 K.S.A. 8-145 K.S.A. 68-590 K.S.A. 68-141g K.S.A. 2-1318
Total operating trans	sfers	<u>\$ 585,899</u>	

D. INTERFUND TRANSACTIONS (CONTINUED)

Transfers to related municipal entities:

<u>From</u>	<u>To</u>	<u>Amount</u>
General General General Hospital Maintenance	County Fair Extension Council Historical Society Edwards County Hospital	\$ 11,000 125,000 8,000 400,000
Total transfers to rela	ated municipal entities	\$ 544,000

E. CDBG LOANS

In 2004, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent was to be repaid over a period of three years. Loan payments are \$456 per month, including principal and interest. At December 31, 2017 the loan was in default and the loan balance was \$9,927.

In 2006, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at eight percent was to be repaid as follows: interest only payments for the first six months; loan payments of \$470 per month, including principal and interest for the next three years. At December 31, 2017 the loan was in default and the loan balance was \$14,628.

In 2012, the County issued a \$25,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at three and a quarter percent is to be repaid over a period of five years. Loan payments are \$452 per month, including principal and interest. At December 31, 2017 the loan was in default and the loan balance was \$7,789.

In 2013, the County issued a \$20,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at four and one-half percent is to be repaid over a period of five years. Loan payments are \$373 per month, including principal and interest. At December 31, 2017 the loan balance was \$6,332.

In 2014, the County issued a \$14,568 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at three and a quarter percent is to be repaid over a period of seven years. Loan payments are \$196 per month, including principal and interest. At December 31, 2017 the loan was in default and the loan balance was \$13,103.

In 2016, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at four percent is to be repaid over a period of five years. Loan payments are \$276 per month, including principal and interest. At December 31, 2017 the loan balance was \$10,557.

F. DEFINED BENEFIT PENSION PLAN

General Information about the Pension Plan

Plan description. The County participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by the County and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate with a 0% moratorium from the period of January 1, 2017 through September 30, 2017 for the Death and Disability Program) and the statutory contribution rate was 8.46% for the fiscal year ended December 31, 2017. Contributions to the pension plan from the County were \$136,341 for the year ended December 31, 2017.

Net Pension Liability

At December 31, 2017, the County's proportionate share of the collective net pension liability reported by KPERS was \$1,268,398. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2016, which was rolled forward to June 30, 2017. The County's proportion of the net pension liability was based on the ratio of the County's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial report including all actuarial assumptions and methods, and the report on the allocation of the KPERS net pension liability to all participating employers are publically available on the website at www.kpers.org or can be obtained as described above.

G. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Vacation leave - The County's policies regarding vacations permit non-elected employees to accumulate and carry over up to 120 hours of vacation. Upon termination or resignation from service with the County, employees are entitled to payment for all accrued vacation earned prior to termination or resignation, provided two weeks' notice is given.

Sick leave - The County's policies regarding sick leave permit non-elected employees on permanent status to accumulate 720 hours of sick leave. Upon termination or resignation from service with the County, employees are entitled to payment for fifty percent of accrued sick leave earned prior to termination or resignation, provided two weeks' notice is given.

Section 125 plan - The County offers a Section 125 flexible benefit plan to employees electing to participate. It is used for certain disability insurance premiums.

Other post employment benefits - As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, at year-end, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

H. CONTINGENCIES

The County receives Federal and State grants for specific purposes that are subject to review and audit by Federal and State agencies. Such audits could result in a request for reimbursement for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of County management, such disallowances, if any, would not be significant.

During the ordinary course of its operations the County is a party to claims, legal actions and complaints. It is the opinion of the County's management and legal counsel that these matters are not anticipated to have a material financial impact on the County.

I. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and medical needs of employees. The County participates in public entity risk pools to cover property, liability and worker's compensation claims. There have been no significant reductions in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

J. PUBLIC ENTITY RISK POOLS

The County is a member of the Kansas Workers Risk Cooperative for Counties (KWORCC), a group funded pool for workers compensation coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Cooperative as determined by the Board of Trustees based upon experience modification factors, payroll audits and any other bases the Board considers appropriate. It is not possible to estimate the maximum contributions which could be required. KWORCC covers claims up to \$750,000 each and aggregate excess reinsurance provides aggregate coverage up to \$1,000,000. Except for required contributions, no member can be held responsible for any claims made against any other member.

The County is also a member of the Kansas County Association Multi-Line Pool (KCAMP), a group-funded pool for property, liability, crime and surety coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Pool as determined by the Board of Trustees. It is not possible to estimate the maximum contributions which could be required. KCAMP covers property loss up to the scheduled amount of values on file which is \$23,557,712, \$500,000 for liability and \$1,000,000 for crime. Excess reinsurance provides aggregate coverage up to \$3,000,000 for liability. Except for required contributions, no member can be held responsible for any claims made against any other member.

K. SUBSEQUENT EVENTS

Management has evaluated subsequent events through October 10, 2018, the date on which the financial statement was available to be used. Management's evaluation concluded that there are no subsequent events that are required to be recognized or disclosed in the financial statement.

REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017

<u>Funds</u>	Certified budget	Adjustment for qualifying budget credits		Expenditures chargeable to current year	Variance favorable (unfavorable)
General fund	\$ 2,402,488	\$ -	\$ 2,402,488	\$ 2,367,781	\$ 34,707
Special purpose funds:					
Road and bridge	1,200,000	-	1,200,000	1,071,558	128,442
Noxious weed	93,350	-	93,350	76,203	17,147
Employee benefits	1,154,100	-	1,154,100	1,051,673	102,427
Health	196,650	1,541	198,191	190,690	7,501
Hospital maintenance	400,000	-	400,000	400,000	-
Special drug and					
alcohol	8,879	-	8,879	4,629	4,250
Special parks and					
recreation	11,499	-	11,499	10,454	1,045
Noxious weed					
capital outlay	25,289	-	25,289	7,700	17,589
Edwards County 911	180,905		180,905	46,180	134,725
Total	\$ 5,673,160	\$ 1,541	\$ 5,674,701	\$ 5,226,868	\$ 447,833

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

		2017			
	2016	Actual	Budget	Variance favorable (unfavorable)	
Receipts:					
Taxes:					
Ad valorem tax	\$ 1,648,982	\$ 1,638,897	\$ 1,635,055	\$ 3,842	
Delinquent tax	15,978	45,389	15,000	30,389	
Motor vehicle tax	131,372	131,987	120,830	11,157	
Recreational vehicle tax	2,015	2,321	1,822	499	
16/20M truck tax	18,169	16,691	19,850	(3,159)	
In lieu of tax	1,174	1,174	-	1,174	
Interest on delinquent tax Shared revenue:	16,718	37,932	12,000	25,932	
Local sales tax	199,665	193,329	200,000	(6,671)	
Mineral production tax	4,921	4,595	5,000	(405)	
Local alcohol tax	567	589	500	89	
Licenses, permits and fees:					
Mortgage registration fees	38,950	16,970	25,000	(8,030)	
County officer fees	40,674	39,668	25,000	14,668	
Other fees	14,462	21,942	-	21,942	
Charges for services:					
Prisoner care	600	1,960	-	1,960	
Law enforcement contract	139,460	135,862	135,000	862	
Tonnage fees	-	17,474	-	17,474	
Interest	7,958	15,266	2,500	12,766	
Miscellaneous	1,492	30,916	-	30,916	
Transfer from special motor vehicle	15,741	17,022	10,000	7,022	
Total receipts	2,298,898	2,369,984	\$ 2,207,557	\$ 162,427	
Expenditures:					
General government:					
County commissioners	50,848	51,277	\$ 53,000	\$ 1,723	
County clerk	89,935	90,421	96,000	5,579	
County treasurer	131,087	125,760	131,500	5,740	
County attorney	82,736	84,957	74,000	(10,957)	
Register of deeds	70,441	74,016	75,000	984	
District court	51,745	73,084	48,641	(24,443)	
Courthouse general	203,083	223,521	252,000	28,479	
Appraisal	101,058	102,968	111,000	8,032	
Extension council	10,128	10,187	11,000	813	

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

		2017	
2016	Actual	Budget	Variance favorable (unfavorable)
\$ 2,514	\$ 2,621	\$ 5,500	\$ 2,879
31,166	24,240	48,200	23,960
	•		4,626
27,955	27,955	27,955	
930,997	972,381	1,019,796	47,415
535,803	544,229	552,000	7,771
7,886	9,352	10,000	648
543,689	553,581	562,000	8,419
85,000	90,000	110,000	20,000
26,400	27,192	27,192	-
32,500	32,500	32,500	
143,900	149,692	169,692	20,000
2,400	(2,193)		2,193
14,191	12,381	17,000	4,619
168,407	180,667	200,000	19,333
132,500	192,272	150,000	(42,272)
167,500	125,000	100,000	(25,000)
40,000	40,000	40,000	
340,000	357,272	290,000	(67,272)
	\$ 2,514 31,166 78,301 27,955 930,997 535,803 7,886 543,689 85,000 26,400 32,500 143,900 2,400 14,191 168,407	\$ 2,514 \$ 2,621 31,166 24,240 78,301 81,374 27,955 27,955 930,997 972,381 535,803 544,229 7,886 9,352 543,689 553,581 85,000 90,000 26,400 27,192 32,500 32,500 143,900 149,692 2,400 (2,193) 14,191 12,381 168,407 180,667 132,500 192,272 167,500 125,000 40,000 40,000	2016 Actual Budget \$ 2,514 \$ 2,621 \$ 5,500 31,166 24,240 48,200 78,301 81,374 86,000 27,955 27,955 27,955 930,997 972,381 1,019,796 535,803 544,229 552,000 7,886 9,352 10,000 543,689 553,581 562,000 85,000 90,000 110,000 26,400 27,192 27,192 32,500 32,500 32,500 143,900 149,692 169,692 2,400 (2,193) - 14,191 12,381 17,000 168,407 180,667 200,000 168,407 180,667 200,000 167,500 125,000 100,000 40,000 40,000 40,000

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

		2017					
	2016	Actual	Budget	Variance favorable (unfavorable)			
Transfers to related municipal entities: County fair Extension council Historical society	\$ 11,000 125,000 8,000	\$ 11,000 125,000 8,000	\$ 11,000 125,000 8,000	\$ - - -			
	144,000	144,000	144,000				
Total expenditures	2,287,584	2,367,781	\$ 2,402,488	\$ 34,707			
Receipts over (under) expenditures Unencumbered cash, beginning	11,314	2,203					
of year	243,015	254,329	\$ 194,931	\$ 59,398			
Unencumbered cash, end of year	\$ 254,329	\$ 256,532					

ROAD AND BRIDGE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

		2017				
	2016	Actual	Budget	Variance favorable (unfavorable)		
Receipts:						
Taxes:						
Ad valorem tax	\$ 747,655	\$ 853,680	\$ 850,351	\$ 3,329		
Delinquent tax	8,307	20,695	5,000	15,695		
Motor vehicle tax	69,054	60,063	54,781	5,282		
Recreational vehicle tax	1,059	1,055	826	229		
16/20M truck tax	9,564	8,773	8,999	(226)		
In lieu of tax	617	532	-	532		
Shared revenue:						
Gasoline tax	259,133	262,101	252,881	9,220		
Charges for services	3,039	6,162		6,162		
Total receipts	1,098,428	1,213,061	\$ 1,172,838	\$ 40,223		
Expenditures:						
Highways, streets and bridges:						
Personal services	439,987	438,530	\$ 470,000	\$ 31,470		
Commodities	443,321	498,450	546,750	48,300		
Contractual services	74,306	67,949	158,250	90,301		
Capital outlay	6,671	46,629	25,000	(21,629)		
Transfers out:						
Special machinery	100,000	10,000	-	(10,000)		
Special highway improvement	45,055	10,000		(10,000)		
Total expenditures	1,109,340	1,071,558	\$ 1,200,000	\$ 128,442		
Receipts over (under) expenditures Unencumbered cash, beginning	(10,912)	141,503				
of year	88,934	78,022	\$ 27,162	\$ 50,860		
Unencumbered cash, end of year	\$ 78,022	\$ 219,525				

NOXIOUS WEED FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

			2017					
		2016		Actual		Budget	fa	ariance avorable favorable)
Desciptor								
Receipts: Taxes:								
Ad valorem tax	\$	75,188	\$	76,841	\$	76,656	\$	185
Delinquent tax	φ	73,188	φ	1,838	φ	70,030 500	φ	1,338
Motor vehicle tax		6,047		6,020		5,531		489
Recreational vehicle tax		93		106		83		23
16/20M truck tax		811		769		909		(140)
In lieu of tax		54		54				54
Total receipts		82,930		85,628	\$	83,679	\$	1,949
Expenditures:								
Highways, streets and bridges:								
Personal services		36,464		31,071	\$	38,000	\$	6,929
Commodities		111,441		45,405		92,000		46,595
Contractual services		7,031		6,525		8,350		1,825
Capital outlay		-		40		5,000		4,960
Reimbursed expenditures		(86,563)		(21,838)		(50,000)		(28,162)
Transfers out:								
Noxious weed capital outlay		16,346		15,000				(15,000)
Total expenditures		84,719		76,203	\$	93,350	\$	17,147
Receipts over (under) expenditures		(1,789)		9,425				
Unencumbered cash, beginning of year		12,315		10,526	\$	9,671	\$	855
Unencumbered cash, end of year	\$	10,526	\$	19,951				

EMPLOYEE BENEFITS FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

						2017		
								/ariance
	00	40		A =4=1	Developed			avorable
	20	16	Actual		Budget		(un	favorable)
Receipts:								
Taxes:								
Ad valorem tax	\$ 85	7,834	\$	929,063	\$	925,934	\$	3,129
Delinquent tax		8,948		22,307		6,000		16,307
Motor vehicle tax	7	6,500		68,854		62,853		6,001
Recreational vehicle tax		1,173		1,209		948		261
16/20M truck tax		9,880		9,734		10,325		(591)
In lieu of tax		685		612				612
Total receipts	95	55,020		1,031,779	\$	1,006,060	\$	25,719
Expenditures:								
General government:								
Social security	11	8,361		118,526	\$	130,000	\$	11,474
KPERS	14	2,391		133,815		193,600		59,785
Vision and life insurance	1	0,004		9,449		20,000		10,551
Short term disability		8,320		7,962		12,500		4,538
Health insurance premiums	65	3,024		732,532		750,000		17,468
Kansas unemployment tax		1,460		1,285		3,000		1,715
Worker's compensation insurance	3	31,824		48,104		45,000		(3,104)
Reimbursements		81						
Total expenditures	96	55,465		1,051,673	\$	1,154,100	\$	102,427
Receipts over (under) expenditures Unencumbered cash, beginning	(1	0,445)		(19,894)				
of year	24	8,044		237,599	\$	148,040	\$	89,559
Unencumbered cash, end of year	\$ 23	37,599	\$	217,705				

HEALTH FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

		2017							
	 2016	Actual		Budget		fa	ariance vorable favorable)		
Receipts:									
Taxes:									
Ad valorem tax	\$ 89,409	\$	89,910	\$	90,564	\$	(654)		
Delinquent tax	1,275		3,061		1,000		2,061		
Motor vehicle tax	11,184		7,250		6,551		699		
Recreational vehicle tax	171		126		99		27		
16/20M truck tax	1,557		1,420		1,076		344		
In lieu of tax	100		64		-		64		
Shared revenue:									
Federal and state aid	38,869		31,926		36,000		(4,074)		
Charges for services	39,879		35,257		30,000		5,257		
Other	 4,342		1,267				1,267		
Total receipts	 186,786		170,281	\$	165,290	\$	4,991		
Expenditures:									
Health and welfare:									
Personal services	135,388		140,000	\$	140,000	\$	_		
Commodities	31,167		26,135	•	21,000		(5,135)		
Contractual services	24,030		23,876		35,650		11,774		
Capital outlay	779		679		, -		(679)		
Transfers out:							,		
Capital improvement	3,000		_		-		_		
Equipment reserve	5,000		-		-		-		
Budget credit for grants	 				1,541		1,541		
Total expenditures	199,364		190,690	\$	198,191	\$	7,501		
Receipts over (under) expenditures	(12,578)		(20,409)						
Unencumbered cash, beginning of year	 67,360		54,782	\$	31,360	\$	23,422		
Unencumbered cash, end of year	\$ 54,782	\$	34,373						

HOSPITAL MAINTENANCE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

	2016		Actual		Budget	fa	ariance vorable avorable)
Receipts:							
Taxes:							
Ad valorem tax	\$	307,678	\$ 365,902	\$	364,282	\$	1,620
Delinquent tax		2,707	6,915		1,000		5,915
Motor vehicle tax		23,682	24,611		22,546		2,065
Recreational vehicle tax		363	433		340		93
16/20M truck tax		2,499	3,025		3,704		(679)
In lieu of tax		213	 219				219
Total receipts		337,142	401,105	\$	391,872	\$	9,233
Expenditures:							
Transfer to related municipal entity		335,000	 400,000	\$	400,000	\$	
Receipts over (under) expenditures Unencumbered cash, beginning		2,142	1,105				
of year		3,064	 5,206	\$	8,128	\$	(2,922)
Unencumbered cash, end of year	\$	5,206	\$ 6,311				

SPECIAL DRUG AND ALCOHOL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

			2017					
	2016			Actual		Budget	Variance favorable (unfavorable)	
Receipts:								
Local alcohol and liquor tax Miscellaneous	\$	3,967 707	\$	4,411 -	\$	5,000 -	\$	(589)
Total receipts		4,674		4,411	\$	5,000	\$	(589)
Expenditures:								
Health and welfare: Contractual services		4,300		4,629	\$	8,879	\$	4,250
Receipts over (under) expenditures Unencumbered cash, beginning		374		(218)				
of year		1,879		2,253	\$	3,879	\$	(1,626)
Unencumbered cash, end of year	\$	2,253	\$	2,035				

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

			2017						
	2016		Actual		Budget		Variance favorable (unfavorab		
Receipts: Local alcohol and liquor tax	\$	566	\$	589	\$	1,000	\$	(411)	
Expenditures Culture and recreation: Contractual services		<u>-</u>		10,454	\$	11,499	\$	1,045	
Receipts over (under) expenditures Unencumbered cash, beginning		566		(9,865)					
of year		9,499		10,065	\$	10,499	\$	(434)	
Unencumbered cash, end of year	\$	10,065	\$	200					

NOXIOUS WEED CAPITAL OUTLAY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

			2017					
	2016		Actual		Budget		fa	ariance vorable avorable)
Receipts: Transfer from noxious weed	\$	16,346	\$	15,000	\$	<u>-</u>	\$	15,000
Expenditures: Highways, streets and bridges: Capital outlay		<u>-</u>		7,700	\$	25,289	\$	17,589
Receipts over (under) expenditures		16,346		7,300				
Unencumbered cash, beginning of year		25,289		41,635	\$	25,289	\$	16,346
Unencumbered cash, end of year	\$	41,635	\$	48,935				

EDWARDS COUNTY 911 FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

					2017		
	2016		Actual		Budget		/ariance avorable favorable)
Receipts:							
Licenses, permits and fees Interest	\$	49,891 288	\$ 49,992 691	\$	50,000	\$	(8) 691
Total receipts		50,179	50,683	\$	50,000	\$	683
Expenditures: Public safety:							
Contractual services		10,120	9,938	\$	50,000	\$	40,062
Capital outlay		16,187	 36,242		130,905		94,663
Total expenditures		26,307	 46,180	\$	180,905	\$	134,725
Receipts over (under) expenditures Unencumbered cash, beginning		23,872	4,503				
of year		130,905	154,777	\$	130,905	\$	23,872
Unencumbered cash, end of year	\$	154,777	\$ 159,280				

NON-BUDGETED SPECIAL PURPOSE FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2017

	Economic development	Lef and diversion	Special law enforcement	Micro-loan
Receipts:				
Grants	\$ -	\$ -	\$ 49,629	\$ -
Licenses, permits and fees	-	29,237	-	-
Interest	-	-	-	629
Other	-	-	-	4,970
Transfers in	40,000			
Total receipts	40,000	29,237	49,629	5,599
Expenditures:				
Personal services	40,000	-	-	-
Commodities	-	-	-	-
Contractual services	-	-	-	454
Capital outlay	-	1,684	-	-
Transfers out				
Total expenditures	40,000	1,684		454
Receipts over (under) expenditures Unencumbered cash, beginning	-	27,553	49,629	5,145
of year		32,073	10,019	16,103
Unencumbered cash, end of year	\$ -	\$ 59,626	\$ 59,648	\$ 21,248

ł	Special nighway provement	Special nachinery	Multi-year capital improvement		Equipment reserve		tainage ntracts
\$	159,375	\$ 34,931	\$	-	\$	-	\$ -
	-	-		-		-	-
	_	_		-		- 617	1 1,798
	10,000	10,000		301,605		192,272	 -
	169,375	44,931		301,605		192,889	 1,799
	78,751	-		- -		- -	-
	-	_		-		-	1,510
	146,225	237,721		283,546		75,917	-
	-	 					
	224,976	237,721		283,546		75,917	 1,510
	(55,601)	(192,790)		18,059		116,972	289
	124,531	359,434		395,313		596,200	 625
\$	68,930	\$ 166,644	\$	413,372	\$	713,172	\$ 914

NON-BUDGETED SPECIAL PURPOSE FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2017

	Deeds technology		Concealed carry handgun		pre	ergency epared- ness	Offender registration	
Receipts:								
Grants	\$	-	\$	-	\$	9,837	\$	-
Licenses, permits and fees		5,954		163		-		1,440
Interest		106		-		-		-
Other		-		-		-		-
Transfers in								<u>-</u>
Total receipts		6,060		163		9,837		1,440
Expenditures:								
Personal services		-		-		-		-
Commodities		-		-		-		-
Contractual services		-		-		162		500
Capital outlay		153		-		-		-
Transfers out								_
Total expenditures		153				162		500
Receipts over (under) expenditures		5,907		163		9,675		940
Unencumbered cash, beginning of year		21,812		4,980		1,251		5,460
Unencumbered cash, end of year	\$	27,719	\$	5,143	\$	10,926	\$	6,400

Clerks hnology	Treasurer technology		Prosecutor's training and assistance		surer training and		Special motor vehicle	Total
\$ -	\$ -	\$	-	\$	-	\$ 253,772		
1,489	1,489		1,331		30,598	71,701		
19	19		-		-	774		
-	-		-		-	7,385		
 	 					 553,877		
 1,508	 1,508		1,331		30,598	 887,509		
-	-		-		6,552	46,552		
-	-		-		3,126	81,877		
-	-		693		8,265	11,584		
-	-		-		1,404	746,650		
-	 -		-		17,022	 17,022		
 	 		693		36,369	 903,685		
1,508	1,508		638		(5,771)	(16,176)		
 3,663	 3,663		3,239		17,022	 1,595,388		
\$ 5,171	\$ 5,171	\$	3,877	\$	11,251	\$ 1,579,212		

RISK MANAGEMENT RESERVE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2017 (With Comparative Actual Totals for the Prior Year Ended December 31, 2016)

	2016			2017	
Receipts: Premiums Interest	\$	641,000 38	\$	774,809 351	
Total receipts		641,038		775,160	
Expenditures: Health and welfare: Contractual services		259,761		777,396	
Receipts over (under) expenditures		381,277		(2,236)	
Unencumbered cash, beginning of year		<u>-</u>		381,277	
Unencumbered cash, end of year	\$	381,277	\$	379,041	

AGENCY FUNDS

SUMMARY OF RECEIPTS AND DISBURSEMENTS REGULATORY BASIS

For the Year Ended December 31, 2017

<u>Funds</u>	Beginning cash balance		Receipts		Disbursements		Ending cash balance	
County clerk	\$	272	\$	5,907	\$	5,880	\$	299
Register of deeds		-		64,163		64,163		-
District court		118,534		941,537		1,055,110		4,961
Law library		24,123		5,482		5,176		24,429
Sheriff		13,590		32,279		33,469		12,400
Tax collection accounts	5	5,763,150		10,036,336		9,810,574		5,988,912
Local taxing districts		_		5,023,897		5,023,897		-
Motor vehicle fees and								
sales tax collections		12,320		509,976		507,803		14,493
Heritage trust		969		2,977		2,940		1,006
Oil and gas depletion		176,010		595		176,605		-
Payroll clearing funds				1,552,720		1,552,720		
Total	\$ 6	3,108,968	\$	18,175,869	\$	18,238,337	\$	6,046,500